Hazardous chemicals in recycled and reusable plastic food packaging

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- 4 Birgit Geueke^{1*}, Drake W. Phelps^{2#}, Lindsey V. Parkinson¹, Jane Muncke¹
- 5
- 6 ¹Food Packaging Forum Foundation, Zurich, Switzerland
- 7 ²Independent Consultant, Raleigh, North Carolina, USA
- 8 [#]Current affiliation: Department of Pharmacology and Toxicology, Brody School of Medicine, East
- 9 Carolina University, Greenville, NC, USA
- 10 *birgit.geueke@fp-forum.org

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11 Impact Statement

12 Society has benefited from plastic food packaging: many foodstuffs have become widely available to 13 humanity throughout the year. However, a downside of plastic food packaging is its environmental 14 persistence when local waste management fails or is not available at all. The increasing plastic 15 pollution is being tackled by different means, one of them being a shift to using more recycled 16 content in plastic articles. Another approach is to ramp up reusable packaging by introducing 17 refillable containers. But both approaches – reusing and recycling plastic food packaging – must address the issue of chemicals that transfer from packaging into food, and that may lead to food 18 19 safety issues due to the presence of hazardous chemicals that accumulate in plastics throughout 20 their life cycle. In this review article, we zoom in on this issue of chemicals in reusable and/or 21 recyclable plastic food containers, such as packaging and other plastic items that come into contact 22 with food, like kitchen utensils and tableware. We highlight the scientific evidence and key 23 knowledge gaps on chemicals in plastics and how some chemicals of concern found in plastics affect 24 human health.

25 Abstract

26 In the battle against plastic pollution many efforts are being undertaken to reduce, reuse, and 27 recycle plastics. If tackled in the right way, these efforts have the potential to contribute to reducing 28 plastic waste and plastic's spread in the environment. However, reusing and recycling plastics can 29 also lead to unintended negative impacts, because hazardous chemicals, like endocrine disrupters 30 and carcinogens, can be released during reuse and accumulate during recycling. In this way, plastic 31 reuse and recycling become vectors for spreading chemicals of concern. This is especially concerning 32 when plastics are reused for food packaging, or when food packaging is made with recycled plastics. 33 Therefore, it is of utmost importance that care is taken to avoid hazardous chemicals in plastic food 34 contact materials, and to ensure that plastic packaging that is reused or made with recycled content 35 is safe for human health and the environment. The data presented in this review are obtained from 36 the Database on Migrating and Extractable Food Contact Chemicals (FCCmigex), which is based on 37 over 700 scientific publications on plastic food contact materials. We provide systematic evidence 38 for migrating and extractable food contact chemicals (FCCs) in plastic polymers that are typically 39 reused, such as polyamide (PA), melamine resin (MelRes), polycarbonate (PC), and polypropylene 40 (PP), or that contain recycled content, such as polyethylene terephthalate (PET). 1332 entries in the 41 FCCmigex database refer to the detection of 509 FCCs in repeat-use food contact materials made of 42 plastic. 853 FCCs are found in recycled PET, of which 57.6% have been detected only once. Here, we 43 compile information on the origin, function, and hazards of FCCs that have been frequently

- 44 detected, such as melamine, 2,4-di-tert-butylphenol, 2,6-di-tert-butylbenzoquinone, caprolactam
- 45 and PA oligomers, and highlight key knowledge gaps that are relevant for the assessment of
- 46 chemical safety.

47 Keywords

48 Plastic food packaging, hazardous chemicals, plastic recycling, reuse

49 Introduction

50 Plastic materials are highly functional and economically used in today's globalized food systems 51 (Millican & Agarwal, 2021). Plastics make for lightweight food packaging, can be engineered to 52 extend shelf-life significantly (De Hoe et al., 2022), and at the same time, they enable profitable 53 products by allowing for at-scale, high-throughput production and filling, globalized logistics, and 54 retail selling (Matthews et al., 2021). Most food packaging is made of plastics (Pocas et al., 2009), 55 and around 20% of global plastics production is used for this purpose (Plastics Europe, 2022). The 56 extensive use of plastic packaging for foodstuffs is also often justified as a means for preventing food 57 waste (Heller et al., 2019). This makes single-use plastic food packaging an enabler of the current, 58 globalized, processed foods system that provides convenience to consumers, making it very difficult 59 to replace (Chakori et al., 2021; Chakori et al., 2022).

60 But despite its many advantages, the intense and increasing use of plastic food packaging is 61 associated with serious environmental damage (Borrelle et al., 2020; Jambeck et al., 2015; MacLeod 62 et al., 2021; Morales-Caselles et al., 2021; Persson et al., 2022; Wilcox et al., 2015) and has led to 63 increasing calls for amelioration (Borrelle et al., 2020; Geyer et al., 2017; Lau et al., 2020). Therefore, 64 the United Nations Environmental Program has been tasked with preparing a Global Plastics Treaty 65 to "end plastic pollution" and develop "an international legally binding instrument" (UNEP, 2022). 66 The call for reducing plastic pollution from (food) packaging waste has also been heard in several 67 countries across the globe, and novel approaches are being developed that would allow for 68 continued use of plastics materials in food packaging while addressing its end-of-life challenges 69 (Matthews et al., 2021; Prata et al., 2019). This includes designing packaging so that it allows for 70 recycling (De Hoe et al., 2022; Eriksen et al., 2019; Schyns & Shaver, 2021), for example, by using 71 only certain polymer types as mono-materials with additional, specific material properties such as 72 transparency and colorlessness.

However, the focus on plastic packaging recycling is a less favorable option according to the EU's
waste hierarchy which sees reduction and reuse as preferable approaches (EEA, 2019). For this
reason, there is an increasing push towards reducing overall plastics packaging waste, for example
by setting binding national reduction targets and promoting the reuse of food packaging (EC, 2022b;
EU 2019/904; Klemeš et al., 2021), even though this requires far bigger changes to food production,
logistics, and retail, and is therefore more difficult to implement (Borrelle et al., 2020; Phelan et al.,
2022; Wagner, 2022).

In this review, we focus on the important issue of chemicals, as this is an aspect that is often
overlooked when solutions to end plastic pollution from food packaging waste are discussed (Dey et

82 al., 2022; Wang & Praetorius, 2022). Indeed, plastics are chemically very complex materials, 83 containing hundreds of different, synthetic compounds which are more often than not, poorly 84 characterized for their hazard properties and which in many cases even remain unknown regarding 85 their chemical identities (Crippa et al., 2019). Still, it is well-established that chemicals transfer from 86 plastic food packaging into foodstuffs, and this process of chemical migration has been the focus of 87 over 700 scientific publications (Geueke et al., 2022). At the same time, there is concern about the 88 adverse health impacts of chemical migration when almost the entire population is ingesting plastic-89 associated chemicals that are often not studied adequately for their health risks (Groh et al., 2021; 90 Landrigan et al., 2023; Muncke et al., 2020; Symeonides et al., 2021). 91 These concerns about migration of hazardous chemicals and their impacts on human health are 92 especially relevant for plastic food contact materials (FCMs) made from recycled plastics (Cook et al., 93 2023; Geueke et al., 2018), because unknown and/or hazardous chemicals can accumulate in 94 recycled material and then migrate into foodstuffs, leading to chronic human exposure, as has been 95 shown in the case of beverage bottles made from polyethylene terephthalate (PET) plastic 96 (Gerassimidou et al., 2022; Steimel et al., 2022; Tsochatzis et al., 2022). Illicit plastic recycling, where 97 non-food grade plastics containing hazardous brominated flame retardants are used to make FCMs, 98 is prevalent, as data from the European, US, and Korean markets reveal (Paseiro-Cerrato et al., 2021; 99 Rani et al., 2014; Samsonek & Puype, 2013b; Turner, 2018). Additionally, technical limitations exist 100 with respect to the recyclability of commonly used plastic food packaging into chemically safe 101 recycled food packaging because of the inherent physico-chemical properties of the materials that 102 hamper the efficient removal of chemical contaminants (Palkopoulou et al., 2016). Especially 103 concerning is the use of recovered plastic waste, e.g., from ocean clean ups, for food contact 104 applications, as persistent organic pollutants may be present (Gallo et al., 2018). 105 In addition, for reused plastic food packaging, there is concern about the migration of hazardous 106 chemicals, for example from consumer (mis-)use of the packaging, or from detergents that can 107 accumulate in the packaging (Tisler & Christensen, 2022). Indeed, food packaging is often soiled with

109 components of the food or cleaning agents, leading to discoloring and organoleptic changes, or even

food remains and needs thorough cleaning before reuse, but the plastic polymer may even absorb

- 110 unwanted chemical contamination of the packaging that may migrate into the food during reuse.
- 111 Also, non-packaging plastic items for food contact, such as kitchen utensils, tableware, baby bottles,
- 112 water dispensers, and tubing of milking machines, are often used in repeated contact with food and
- are a source of chemicals that migrate into foodstuffs. Common plastic polymers used to make these
- 114 items are polyamide (PA), polypropylene (PP), polycarbonate (PC), melamine resin (MelRes), and

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115 polyvinylchloride (PVC). At present, little attention is paid to this source of chemical food

116 contamination.

- 117 This review provides a systematic overview of food contact chemicals (FCCs) detected in migrates
- and extracts of recycled plastic FCMs, with a special focus on recycled PET that is typically used in
- single-use packaging. Additionally, we provide evidence for migrating and extractable FCCs from
- reusable food contact articles (FCAs) made of plastics, , such as kitchen utensils, plates, cups, and
- 121 containers. The data are obtained from the Database on Migrating and Extractable Food Contact
- 122 Chemicals (FCCmigex) (Geueke et al., 2022). Human health implications of exposure to frequently
- 123 detected FCCs are discussed. This work enables evidence-based decision making regarding the use of
- 124 plastic food packaging in the circular economy.

125 Methods

126 Evidence for presence of FCCs in migrates and extracts

- 127 This review is based on the data and references of a systematic evidence map on FCCs measured in
- 128 migrates and extracts of FCMs (Geueke et al. 2022). The results are accessible via an interactive tool,
- 129 the FCCmigex dashboard (Food Packaging Forum, 2023). The latest data update considered all
- relevant and publicly available studies and reports through October 2022. On April 24, 2023, the
- 131 FCCmigex dashboard included 24,810 database entries and 4266 FCCs. This information was
- retrieved from 1311 references. The terms FCC, FCM, and FCA were used according to the
- 133 definitions in Muncke et al. (2017).
- 134 To find data on FCCs that were detected in migrates and extracts of recycled plastics, we first filtered
- 135 the FCCmigex database for data and references on PET and recycled PET, which are listed as distinct
- 136 FCM types if the relevant references provide this information. We also filtered the full dataset for
- 137 "food contact material: plastics" and searched the term "recyc" in the titles and abstracts of the
- resulting references, which were then screened with respect to the recycled content of the
- 139 investigated plastic FCMs.
- For data and references on reusable plastics, we applied the filters "food contact material: plastics"
 and "food contact article: repeat-use" in the FCCmigex database. Additionally, we filtered for
- 142 "detection: yes".
- 143 We also searched the FCCmigex database for specific chemicals by using their Chemical Abstracts
- 144 Service (CAS) Registry Numbers and combined these searches with the FCM of interest. For example,
- to obtain information about bisphenol A (BPA, CAS Registry Number 80-05-7) that was detected in
- 146 migrates and extracts of reusable PC, we used the following search term and filters: CAS Registry

147 Number: 80-05-7, food contact material: plastic > polycarbonate, food contact article: repeat-use,

148 detection: yes.

149 Hazards of FCCs

150 For FCCs that were frequently detected in migrates and extracts of recycled and reusable plastic 151 FCMs, we compiled the hazard properties according to the criteria mentioned in the European 152 Chemicals Strategy for Sustainability (CSS) (EC, 2020). The CSS aims at removing the most harmful 153 chemicals from consumer products, including FCMs. Chemicals that are carcinogenic, mutagenic, or 154 toxic to reproduction (CMR), have specific target organ toxicity (STOT) or endocrine disrupting 155 properties, were defined as "most harmful" by the CSS. Also, chemicals with persistence and 156 bioaccumulation-related hazards (PBT, vPvB) and persistent and mobile chemicals (PMT/vPvT) were 157 included as chemicals of concern in the CSS.

158 We applied the methodology as described by (Zimmermann et al., 2022) and referred to the

159 following hazard sources: European Chemical Agency's (ECHA) Classification and Labeling (C&L)

160 inventory that is aligned with the Globally Harmonized System (GHS) for classification and labeling of

161 chemicals (ECHA, 2023f), GHS-aligned classification by the Japanese Government (NITE, 2023), EU

162 Registration, Evaluation, Authorisation, and Restriction of Chemicals (REACH) Substances of Very

163 High Concern (SVHC) list (ECHA, 2023g), California's Office of Environmental Health Hazard

164 Assessment's (OEHHA) Proposition 65 List (OEHHA, 2023), substances identified as endocrine

disruptors at EU level (Endocrine Disruptor List, 2022), PBT/vPvB assessments carried out under the

previous EU chemicals legislation (ECHA, 2007), US Environmental Protection Agency's (EPA) list of

167 PBT substances (U.S. EPA, 2023), US EPA's archived list of Priority Chemicals (U.S. EPA, 2016), ECHA's

168 PBT assessment list (ECHA, 2023a), Stockholm convention (POP) (Stockholm Convention, 2022),

169 ECHA's list for inclusion in POPs Regulation, ECHA's list of substances subject to POPs Regulation

170 (ECHA, 2023e), and German Environment Agency (UBA) report (Arp & Hale, 2019). All hazard sources

171 were accessed between January 24-30, 2023.

172 Based on the GHS for classification and labelling, we defined chemicals with CMR properties that

173 were assigned to categories 1A and 1B (known and presumed CMR, respectively) and chemicals with

174 STOT that were classified as category 1 after repeated exposure as having hazard properties of

175 concern. Chemicals with respiratory system hazards leading to a classification as STOT RE 1 were not

176 included as they were not considered relevant for FCMs, where chemical exposure is oral.

177 FCCs that were not listed in any of the twelve sources above were labelled as "no data available".

178 For FCCs that have data in any of these sources, but were not categorized as chemical of concern, we

179 searched for ongoing assessments and notifications in the respective Substance Infocard published

- 180 by ECHA (ECHA, 2023b). We also added references from the peer-reviewed literature regarding
- 181 potential hazards of concern if no priority hazards were assigned to a chemical according to
- 182 (Zimmermann et al., 2022) or no ongoing regulatory assessments were reported by (ECHA, 2023b).

183 Results

- 184 Plastic data in the FCCmigex database
- 185 In the most recent version of the FCCmigex database, we included 824 scientific studies and reports
- 186 on plastic FCMs. From these references, 13,958 database entries have been generated, where a
- 187 database entry corresponds to one experimental finding (Geueke et al., 2022). More specifically,
- 188 each database entry is linked to the reference from which it was generated and provides information
- about the FCC, what type of FCA (single or repeat-use) and which FCM(s) were investigated, whether
- 190 the experimental set-up was a migration or extraction experiment and if the chemical was detected
- 191 or not. Notably, a reference can contain multiple experimental findings, and therefore result in
- several database entries. In total, 3009 FCCs were detected in migrates and extracts of plastic FCMs.
- 193 We integrated data from nine different types of plastic polymers (PA, PC, polyethylene (PE), PET, PP,
- 194 PVC, MelRes, polyurethane (PU), and polystyrene (PS)). Additionally, plastic FCMs that consist of
- 195 multilayers and those that were not further specified or made of another polymer, such as Tritan
- and polylactic acid, form two more categories of plastic FCMs in the database.

197 Recycled plastic FCMs

- 198 Recycled PET
- 199 The FCCmigex database contains 1436 FCCs detected in migrates and extracts of PET, represented by
- 200 2455 database entries. 22 of 156 references on PET specifically refer to the detection of FCCs in
- 201 migrates and extracts of recycled PET (Figure 1). This percentage does not necessarily reflect the
- actual share of recycled content in the investigated samples as in many references no distinction was
- 203 made between virgin and recycled PET.
- Antimony and acetaldehyde are very often detected FCCs in migrates and extracts of PET (Table 1).
- 205 Ortho-phthalates, such as di-(2-ethylhexyl) phthalate (DEHP), dibutyl phthalate (DBP), diethyl
- 206 phthalate (DEP), dimethyl phthalate (DMP), and diisobutyl phthalate (DiBP), heavy metals, the
- 207 monomers ethylene glycol and terephthalic acid, more aldehydes, cyclic PET oligomers, and 2,4-di-
- tert-butylphenol (2,4-DTBP) are also among the most frequently detected FCCs. On the contrary,
- 209 1014 chemicals that have been detected in any PET sample were found only once (corresponding to
- 210 one database entry). 523 and 491 of these FCCs are found in virgin/unspecified PET and recycled
- 211 PET, respectively (Figure 1), which is mainly the result of untargeted analyses of migrates and

extracts (Aznar et al., 2020; Brenz et al., 2021; Jaén et al., 2021; Wu et al., 2022). Such untargeted

screenings often lead to the detection of non-intentionally added substances (NIAS), including
reaction by-products, contaminants, and degradation products (Table 1).

215 When focusing on the FCCs that have been detected in migrates and extracts of PET samples with 216 confirmed recycled content, the data are sparse (Table 1). Antimony is most frequently detected, 217 followed by limonene, a common aroma compound, that is considered a marker for recycled

content (Fabris et al., 2010; Thoden van Velzen et al., 2020).

219 The FCCmigex contains data from a reference describing an untargeted analysis of volatile organic 220 compounds (VOCs) where 1247 chemicals have been detected and tentatively identified in 45 virgin 221 and 82 recycled PET samples (Li et al., 2022). In this study, 524 VOCs have been detected only in PET 222 samples with recycled content, versus 461 chemicals that are present only in virgin PET. 262 223 chemicals are detected in both types of PET. 1139 of these 1247 chemicals reported by Li and 224 colleagues have a CAS RN and are included in the FCCmigex interactive dashboard. 1017 of these 225 1139 chemicals (or 90%) have not previously been detected in any PET migrate or extract, which illustrates the potential of untargeted studies and also shows the large individual variations of FCAs 226 227 made of the same polymer. Hydrocarbons and benzenoids are predominant categories for virgin and 228 recycled PET samples, respectively. Slip agents, which are commonly used to control friction during 229 polymer production, have been proposed as possible sources of hydrocarbons in virgin PET, and 230 some of the benzenoids that are highly prevalent in recycled PET could have originated from food 231 additives and degradation products of surfactants. To our knowledge, the results of this study form 232 the most comprehensive, publicly available dataset systematically comparing chemicals in recycled and virgin PET samples. 233

234 Other recycled polymers

The FCCmigex contains only a few references on the chemical migration from specific recycled polymers other than PET, such as PS, PP, PE, and Tritan. Typical FCCs reported in these references are volatile organic compounds, including styrene monomer and oligomers from recycled PS (Lin et al., 2017; Song et al., 2019), degradation products of antioxidants from recycled polyolefins (Coulier et al., 2007), and contaminations with bisphenols in recycled Tritan that may be explained by the ubiquitous presence of these substances (Banaderakhshan et al., 2022).

- In the decade after 2010, the detection of brominated flame retardants and heavy metals in black
- 242 plastic FCAs was an unexpected finding and it indicated that plastic waste from electrical and
- electronic equipment is illegally recycled into FCAs (Guzzonato et al., 2017; Puype et al., 2015; Puype
- 244 et al., 2019; Samsonek & Puype, 2013a; Turner, 2018).

245 Repeat-use plastic FCAs

In the FCCmigex, 1332 database entries from 177 references are related to the detection of 509 FCCs
 in repeat-use plastics. The polymer types for which the highest percentage of repeat-use articles has

248 been studied are MelRes (95.6% repeat-use), PC (68.6%), PA (59.2%), and PP (17.1%) (Figure 2).

249 Typical FCAs made of MelRes and studied for their chemical migration potential are reusable kitchen

250 utensils and tableware, often especially designed for babies and children. Examples of repeat-use

251 FCAs made of PP, PC, and PA that are included in the FCCmigex database are food containers, baby

252 bottles, and kitchen utensils, respectively.

The most commonly used type of PC contains BPA as monomer. In the last decade, BPA-containing baby bottles have been banned all over the world due to health and safety concerns, leading to the replacement of BPA-based PC by other plastic polymers. PA is widely used in kitchen utensils, such as

256 cooking spoons and spatulas, and other repeat-use FCAs, such as coffee mugs and electric kitchen

257 appliances. Besides, single-use plastic packaging is also commonly made of PA, such as tea bags and

258 multilayer plastic films. Food containers are often made of PP, for both single-use and repeat-use.

259 Further food-contact applications of PP are, e.g., films, bags, and bottle caps.

260 Across all polymers, PA, PP, PC, and MelRes also have the highest total number of database entries

for repeat-use FCAs (Figure 3). For four polymer types in the FCCmigex database (PE, PET, PS, and

PVC), between 1.8 and 6.2% of their respective database entries are on repeat use (Figure 2). The

263 FCM categories "multilayer plastics" and PU do not include any information on repeat-use FCAs,

whereas 20.4% of the database entries refer to repeat-use in the category "plastics, non-specified orother."

266 In migrates and extracts of PA and PP, 120 and 122 different FCCs have been identified, respectively,

while 76 different FCCs originate from PC and 45 FCCs from MelRes (Figure 3). On average 4.4 and

268 3.6 FCCs per reference have been detected for PA and PP, respectively, which contrasts with only 1.7

269 FCCs per reference for PC and MelRes.

270 The frequencies of database entries for the most detected FCCs per polymer type are shown in

Figure 4. For PC, 32.4% of the database entries are related to the detection of BPA, while the

remaining 67.6% cover 75 other FCCs. Melamine and formaldehyde account for 50.6% of all

273 database entries related to MelRes. In contrast, a much higher number of different FCCs has been

274 detected in the migrates and extracts of PA and PP. Primary aromatic amines (PAAs), the monomer

275 of PA6 (caprolactam) and cyclic PA oligomers are most frequently detected in PA. Plastic additives,

e.g., Irgafos 168, Irganox 1010, and Irganox 1070, ortho-phthalates, silver, and degradation products

of antioxidants (2,4-DTBP and 2,6-di-tert-butylbenzoquinone (2,6-DTBQ)) are found with the highest

278 frequencies in migrates and extracts of PP.

279 Case studies of chemicals of concern

280 Table 2 summarizes the highly prevalent FCCs and groups of FCCs that have been detected in 281 migrates and extracts of repeat-use FCAs and informs about their function, potential origin, hazards, 282 and their presence on the Union list of authorized substances (EU 10/2011, 2011). Based on these 283 data, we present three case studies to illustrate the implications of chemical migration from repeat-284 use plastic FCAs. In the following, we will focus in more detail on cyclic oligomers from PA, the 285 degradation products of antioxidants commonly used in PP (2,4-DTBP and 2,6-DTBQ), and melamine 286 from MelRes. All these FCCs are known to be present in plastics after manufacturing or formed 287 during use, and they have the potential to migrate into foods. However, there is very limited 288 information on the toxicity of the cyclic PA oligomers as well as 2,4-DTBP, and 2,6-DTBQ (Table 2, 289 Table 3). The safety of melamine was assessed by the European Food Safety Authority (EFSA) in 2010 290 (EFSA, 2010), but further research on the human health and environmental hazards of melamine 291 since then has led to its classification as a substance of very high concern and to its assessment as an 292 endocrine disrupting chemical (EDC) and PBT (ECHA, 2023c).

- 293 Other FCCs that have been frequently detected in repeat-use plastic FCAs, such as ortho-phthalates,
- 294 primary aromatic amines, silver, and BPA (Figure 4, Table 2), are not selected here as case studies.
- However, it is noteworthy that the European Food Safety Authority recently established a tolerable
- 296 daily intake (TDI) of 0.2 ng BPA per kg body weight per day, which is based on BPA's immunotoxicity
- 297 (EFSA, 2023). In comparison with dietary exposure estimates for BPA, this TDI is exceeded by two to
- 298 three orders of magnitude in all age groups. The human health effects of exposure to ortho-
- 299 phthalates have also been recently reassessed (EFSA, 2022), and for silver-containing active
- 300 substances human health risk assessment is under discussion (ECHA, 2021a, 2021b, 2021c; EFSA -
- 301 ECHA, 2020). For PAAs, strict regulatory measures are already in place (EU 10/2011, 2011) (Table 2).
- **302** Case study 1: Cyclic PA oligomers

Caprolactam is a cyclic starting substance used in the synthesis of PA 6, whereas PA 6,6 is made from two linear monomers hexamethyldiamine and adipic acid. Both types of PA have global production volumes >1 million metric tons per year, of which a small proportion is used in the manufacture of repeat-use FCAs, such as kitchen utensils and appliances. Caprolactam and cyclic PA oligomers were reported to be the most abundant group of FCCs in migrates and extracts of repeat-use FCAs made of PA in general (Song et al., 2022). In contrast, the linear starting substances of PA 6,6 were typically not detected (Table 3). Early studies on caprolactam and cyclic PA oligomer migration from repeat-

- use PA FCAs were published in the 2000s (Brede & Skjevrak, 2004; Bustos et al., 2009; Skjevrak et al.,
- 311 2005), but evidence for their migration has increased especially over the last decade (BfR, 2018,
- 312 2019b; Hu et al., 2021; Kappenstein et al., 2018) (Table 3). This development is reflected by
- 313 improved analytical methods and identification approaches (Song et al., 2022), and the custom
- 314 synthesis of reference standards for PA oligomers, which are not commercially available yet
- 315 (Canellas et al., 2021).
- 316 None of the detected PA oligomers have been found in any of the sources which we consulted to
- 317 identify hazard properties of concern. This absence of hazard data has already been discussed when
- 318 PA oligomers were increasingly found in migrates and extracts of repeat-use FCAs, and a first safety
- 319 assessment of PA oligomers in 2018 relied on the threshold of toxicological concern (TCC) concept to
- set specific migration limits (SMLs) of 90 μg/kg food for individual PA oligomers (BfR, 2018;
- 321 Kappenstein et al., 2018). A year later, a group SML of 5 mg/kg food was proposed for PA 6 and PA
- 322 6,6 oligomers based on toxicity studies for 1,8-diazacyclotetradecan-2,7-dione, which is the smallest
- 323 cyclic product of the PA 6,6 monomers hexamethyldiamine and adipic acid (BfR, 2019b).
- 324 Nevertheless, oligomer migration from PA has been found to exceed the set values (BfR, 2018,
- 325 2019b; Hu et al., 2021).
- 326 Case study 2: Degradation products of antioxidants
- 327 In PP, antioxidants are needed to prevent oxidation and degradation of the polymer backbone
- 328 during processing and service life, which would lead to, e.g., discoloration and reduced stability of
- 329 the plastic product. Sterically hindered phenols (e.g., butylated hydroxytoluene, Irganox 1010,
- 330 Irganox 1076) and phosphite antioxidants (e.g., Irgafos 168) are commonly used for this purpose
- 331 (Dopico-García et al., 2007; Dorey et al., 2020). By intention, antioxidants fulfil their purpose by
- reacting in the polymer and forming new substances, of which 2,4-DTBP and 2,6-DTBQ were most
- 333 frequently detected in extracts and migrates of repeat-use FCAs made of PP. 2,4-DTBP is a break-
- down product of Irgafos 168, whereas 2,6-DTBQ is a derivative of sterically hindered phenol
- antioxidants. Therefore, 2,4-DTBP and 2,6-DTBQ belong to the group of known and predictable NIAS.
- 336 2,4-DTBP is regularly detected in the migrates and extracts of baby bottles made of PP that have
- been used as substitutes for PC (da Silva Oliveira et al., 2017; Oliveira et al., 2020; Onghena et al.,
- 338 2014; Onghena, Negreira, et al., 2016; Onghena, Van Hoeck, et al., 2016; Simoneau et al., 2012).
- 339 Most of the database entries related to 2,4-DTBP in the FCCmigex are derived from untargeted
- 340 studies (Carrero-Carralero et al., 2019; da Silva Oliveira et al., 2017; Onghena et al., 2014).
- 341 Depending on the sample, migration levels of 10-100 μg/kg food are reported (Onghena et al.,
- 342 2014). Degradation of Irgafos antioxidants and the formation and migration of 2,4-DTBP increases

343 when PP is used at elevated temperatures and in contact with hydrophobic food simulants (Barkby,

1995). In another study, microwave heating shows stronger effects on the migration of 2,4-DTBP

than conventional heating (Alin & Hakkarainen, 2011). 2,6-DTBQ is also frequently detected together

346 with 2,4-DTBP, indicating the simultaneous use of sterically hindered phenols and phosphite

347 antioxidants in the same FCAs (Carrero-Carralero et al., 2019; Onghena et al., 2014; Onghena, Van

348 Hoeck, et al., 2016).

349 In 2019, 2,4-DTBP was measured at 'unexpectedly high' concentrations in human urine and a lack of

350 hazard data has been stated (Liu & Mabury, 2019). In the EU, 2,4-DTBP is currently under

assessment as endocrine disrupting chemical (ECHA, 2023d). In contrast, even less data are available

352 for 2,6-DTBQ. For example, the EPA's CompTox Chemicals Dashboard does not list any hazard data,

and the GHS-aligned classification results by the Japanese government do not include 2,6-DTBQ at

all. However, 2,6-DTBQ recently has been found to have mechanistic evidence that indicates

355 carcinogenic risk (Cui et al., 2022).

356 Case study 3: Melamine

357 Melamine belongs to the high-production volume chemicals with an estimated yearly production of 358 almost 2 million metric tons in 2021 (NexanTECA, 2021). Together with formaldehyde, melamine is 359 mainly used in the manufacture of MelRes that is commonly used in reusable tableware and kitchen 360 utensils, often marketed for children. In 2007 and 2008, melamine became a high-profile public issue 361 after several food-related scandals in which baby milk powder (Chan et al., 2008; Schoder, 2010) as 362 well as pet food (Chen et al., 2009; Puschner & Reimschuessel, 2011) were adulterated using 363 melamine. The high nitrogen content of the melamine molecule made it possible to use the 364 industrial chemical as counterfeit for higher protein levels in feed and foods (Figure 5). In China,

365 50,000 infants were hospitalized because of these criminal food adulterations, and at least six died

366 due to renal failure (Xiu & Klein, 2010).

The migration of melamine and formaldehyde from MelRes tableware has been known since 1986
(Ishiwata et al., 1986; Sugita et al., 1990). Since 2005, melamine has been regularly measured in

369 migrates of tableware and kitchen utensils made of MelRes (Figure 5). Under typical migration

370 conditions (70°C, 3% acetic acid, 2 hours, 3 repetitions), the SML is exceeded in several studies (BfR,

371 2019a; Mannoni et al., 2017; Osorio et al., 2020). Conditions that increase melamine migration are

high temperature, low pH of the food/food simulant, and microwaving (Bradley et al., 2010; Ebner et

al., 2020), as well as UV irradiation (Kim et al., 2021).

To simulate repeat-use, three repetitions of the migration tests are recommended because it is

375 generally expected that migration levels decrease during use (EC 10/2011, 2011). For three

376 consecutive cycles, there is evidence that the migration of melamine from MelRes follows these

377 expectations (García Ibarra et al., 2016). However, other studies show a reversed trend when the

378 actual use is simulated for more than three cycles, leading to MelRes degradation and increasing the

379 release of its monomers over time (Mannoni et al., 2017; Mattarozzi et al., 2012).

380 Significant differences in melamine migration have been observed between samples from different

suppliers that were tested simultaneously (García Ibarra et al., 2016). These results illustrate the

382 heterogenous quality of MelRes FCAs, which may be caused by varying chemical compositions,

impurities of the starting substances, and diverse manufacturing processes.

384 Additionally, evidence exists that samples have been labelled as MelRes but instead were made of

385 urea-formaldehyde resin, using only a melamine coating on the surface (Poovarodom et al., 2011).

386 Such counterfeit samples show formaldehyde migration exceeding the SML of 15 mg/kg after

387 successive washing cycles (Poovarodom & Tangmongkollert, 2012).

388 In recent years, tableware made of MelRes and mixed with bio-based powders or fibers, such as 389 bamboo, entered the market and was often labelled as "natural", "compostable" and "eco-friendly." 390 However, the materials of natural origin are generally only used as fillers for MelRes, which itself is 391 fossil-carbon based and not biodegradable. Therefore, such labelling is misleading and contains false 392 claims. Even more, bio-based fillers decrease the materials' stability, promote the migration of 393 melamine and formaldehyde, and lead to the exceedance of SMLs for these FCCs (BfR, 2019a; Osorio 394 et al., 2020). Consequently, the European Commission states that the use of bamboo and other 395 plant-based fillers in plastic FCMs is not authorized according to Regulation (EU) 10/2011. Between 396 May 2021 and April 2022, a European enforcement action plan on plastic FCMs resulted in 748 cases 397 of plastic FCMs containing ground bamboo as filler that were destroyed, recalled, or taken off the 398 market (EC, 2022a).

In 2011, the European Commission (EC) lowered the SML of melamine by a factor of 12 to 2.5 mg/kg
food (Commission Regulation (EU) No 1282/2011), which is based on a tolerable daily intake (TDI) of
0.2 mg per kg body weight per day that was derived from the development of urinary bladder stones
(EFSA, 2010; WHO, 2009). The EC also detailed the import conditions of kitchenware made of
MelRes under Commission Regulation (EU) No 284/2011. In 2017, the FDA issued a recommendation
on the use of melamine tableware (U.S. FDA, 2017), and two years later, the German Federal
Institute for Risk Assessment (BfR) published a warning on melamine-type tableware (BfR, 2019a).

406 Besides being a renal toxicant (NITE, 2023; WHO, 2009), melamine is recognized as vPvM/PMT

407 chemical (Arp & Hale, 2019; ChemSec, 2019; ECHA, 2023c). It is currently under assessment as an

- 408 EDC and PBT chemical (ECHA, 2023c). Melamine is suspected of damaging the fertility of the unborn
- 409 child (ECHA, 2023c) and is possibly carcinogenic to humans (IARC, 2019). It may be metabolized to
- 410 cyanuric acid by the gut microbiome, which supports kidney stone formation (Zheng et al., 2013). In
- 411 a scoping review, Bolden et al. (2017) map evidence for neurotoxic properties of melamine and
- 412 identify toxicological endpoints that are not well-studied, including immune, mutagenic/DNA
- 413 damage, and hematological endpoints.

414 Discussion

- 415 Plastic is the most widely used packaging material for foods and beverages around the world. It
- 416 generally turns into waste after being used a single time, leading to visible and invisible
- 417 environmental problems, such as marine pollution by packaging items, microplastics, and chemicals
- 418 (Gallo et al., 2018; Morales-Caselles et al., 2021). Recycling and reuse of materials have been
- 419 proposed as measures to reduce the impact of plastic packaging on the environment (Lau et al.,
- 420 2020). The information on chemical migration that is available in the FCCmigex database and
- 421 summarized in this review shows that recycling and reuse of plastic FCAs implies that human
- 422 exposure to hazardous chemicals increases if this aspect is not carefully managed.
- 423 Recycled PET has been widely used in food contact applications for over 20 years. Especially the use
- 424 of recycled beverage bottles has increased due to the establishment of bottle-to-bottle recycling
- 425 processes, for which decontamination processes have been developed to reduce chemical
- 426 contamination (Welle, 2011). However, there is experimental evidence that recycled PET contains
- 427 chemical contaminants that are introduced during use, waste handling, and recycling and that can
- 428 migrate into the packaged beverages. Associations have been found between the presence of
- 429 recycled content and the migration of, e.g., benzene and styrene (two carcinogenic chemicals) as
- 430 well as the endocrine disrupting chemical BPA (Dreolin et al., 2019; Thoden van Velzen et al., 2020).
- 431 Based on a systematic evidence map on chemical migration from PET bottles into beverages, other
- 432 authors conclude that research comparing the chemical migration from virgin and recycled PET
- 433 bottles is relatively sparse (Gerassimidou et al., 2022). This observation is based on the often-
- 434 unknown level of recycled PET content in beverage bottles.
- 435 Recent research aims at developing methods using untargeted screening of PET samples and
- 436 machine learning algorithms to effectively discriminate between virgin and recycled content.
- 437 Chemometric methods have tentatively identified hundreds of VOCs that are associated with plastic,
- 438 food, and cosmetics and reveal significant differences among virgin and recycled PET as well as
- 439 geographical regions where the recycled material was collected (Dong et al., 2023; Li et al., 2022;
- 440 Peñalver et al., 2022). Such innovative studies provide highly valuable data on the chemicals that are

present in recycled PET and other polymers (Su et al., 2021). However, whether this methodology
can be used to reliably identify the recycled content in plastic food packaging on a routine basis

443 remains to be seen. Even more, the question of how to assess the safety of the high number of

chemicals found not only in recycled plastic polymers, but also in virgin plastics, needs to be urgentlyaddressed.

446 Compared to recycled PET, even less information is available on the chemical migration from other 447 mechanically recycled polymers. However, within the last five years, the US FDA issued an increasing 448 number of favorable opinions on the suitability of recycling processes for producing FCAs made of 449 polyolefins (U.S. FDA, 2023). These numbers may be a good indicator for the actual use of recycled 450 polyolefins as FCMs. In the EU, it is expected that, besides PET, other types of recycled plastic 451 polymers will be available on the market, as the new Commission Regulation EU 2022/2016 on 452 recycled FCMs and FCAs provides the legal framework for such developments (EC, 2022c; EU 453 2022/1616, 2022). For example, in 2021, the first request for a safety evaluation of recycled PS was 454 submitted to EFSA (OpenEFSA, 2021).

455 In addition to the evidence for chemical migration from FCMs with recycled content that is

456 presented in this review, research exists on the chemical migration from recycled plastic polymers

457 that are not used in direct contact with food yet but may be considered as FCMs in the future.

458 However, these references were not included in the FCCmigex, because we focused on FCAs that

459 were already on the market (instead of experimental materials under development), and on polymer

460 samples intended for the manufacture of FCMs. For example, research as well as official

461 assessments investigating the chemical safety of recycled polyolefins, which are not broadly

462 approved as FCMs yet, show that chemical contamination and insufficient cleaning technologies

limit the application in direct contact with food (EFSA, 2015, 2016; Horodytska et al., 2020;

Palkopoulou et al., 2016; Su et al., 2021; Zeng et al., 2023). In this context, it is of concern that the

465 new EU regulation on recycled plastic FCMs provides limited exemptions to allow FCMs produced

466 with novel recycling technologies to be marketed until sufficient evidence has been gathered to

467 decide on the suitability of the technology (EU 2022/1616, 2022).

468 FCCs that have been detected in migrates and extracts of PA, PP, PC, and MelRes can be categorized

469 into starting substances, i.e., monomers and plastic additives, and NIAS, e.g., reaction by-products,

470 contaminants, and degradation products (Table 2). Overall, these data indicate that especially some

471 of the NIAS, such as the PA oligomers and degradation products of antioxidants, are still neglected

472 by many regulators as they are only present in the final FCA or formed during use. Although there is

473 evidence of the migration potential, toxicological data and risk assessment lag behind this

474 knowledge. A solution could be to broaden the focus from testing the starting substances to also 475 assessing the safety of the final FCA (after manufacture and over the life cycle of the FCA). 476 For PC and MelRes, most evidence is related to monomers that are detected in migrates and 477 extracts. One reason for the frequent detection of BPA, melamine, and formaldehyde may be the 478 focus of researchers on these well-known and hazardous migrants for which analytical methods and 479 standards are available, but this knowledge-bias may result in other, equally relevant FCCs being 480 overlooked. Alternatively, the abundance of these three FCCs may also be a strong indication for the 481 instability of their respective polymer backbones, leading to migration of monomers that are 482 released as a consequence of polymer degradation processes occurring during reuse and related 483 cleaning. The literature is not clear on this, but there is evidence that PC and MelRes are degraded 484 over repeated use cycles, and migration levels of these monomers increase when tested more than 485 three times (Brede et al., 2003; Mannoni et al., 2017; Mattarozzi et al., 2012; Nam et al., 2010). 486 Similarly, oligomers are also formed during manufacture or released during use of PC (Cavazza et al., 487 2021). Also for PA, there is clear evidence that cyclic oligomers are common manufacturing by-488 products (Jenke et al., 2005). Although decreasing concentrations of cyclic PA oligomers were 489 reported after three subsequent migration tests (Kappenstein et al., 2018), it remains open whether 490 degradation reactions will increase these levels over longer periods of use. Such cases are not 491 reflected in the current regulation on plastic FCMs, where only three repetitions of the migration 492 tests are required (EU 10/2011, 2011). Moreover, the recommended test conditions for repeat-use 493 FCAs do not reflect realistic use conditions, such as dishwashing, that can, for example, lead to the 494 adsorption of hundreds of dishwasher-related chemicals to the plastic material (Tisler & Christensen, 495 2022). Therefore, it would be highly desirable to revise the recommendations and regulatory 496 requirements for repeat-use plastic FCAs to be able to monitor the stability of the polymers over 497 time as well as the uptake of chemicals under more realistic use conditions. 498 The degradation of antioxidants in PP and other polyolefins is an expected and well-studied process 499 (Dorey et al., 2020; Haider & Karlsson, 2002). However, typical degradation products, such as 2,4-500 DTBP and 2,6-DTBQ, have rarely been targeted in migration studies. Indeed, many of the results for 501 these chemicals included in the FCCmigex are from untargeted screenings (Hu et al., 2021; Li et al., 502 2022; Skjevrak et al., 2005). Already in 2014 it was stated that these anticipated degradation 503 products were not addressed in the European FCM regulation (Onghena et al., 2014), and since then 504 the situation has not changed. This is especially concerning since 2,4-DTBP is under assessment as an 505 EDC, and for 2,6-DTBQ limited hazard data indicate potential concern for carcinogenicity (Table 2).

506 At the same time, these NIAS can be assumed to be present ubiquitously in PP packaging, leading to

significant human exposure (Liu & Mabury, 2019). Therefore, hazard data for these substances areurgently needed to fill data gaps.

In this review, we showed that chemical migration from recycled and repeat-use FCAs is of concern,
because FCCs with priority hazard properties are present in all investigated materials. What is more,
for other frequently detected FCCs no or only limited hazard data exist, like PA oligomers and 2,6DTBQ. Plastic recycling can introduce unknown or known hazardous chemicals originating from all
stages of the life cycle as well as from illicit sources into food packaging and other plastic FCAs.
Further concern stems from the observation that it is very difficult to discriminate virgin and
recycled materials. Additionally, there is evidence for a potential increase in migration rates after

516 prolonged use of reusable plastic FCAs, which should be better tested in the future.

517 Many of the data presented here have been acquired in targeted analytical studies. However, there 518 is currently a shift towards untargeted screening studies, which are more suited to represent the 519 chemical complexity of a migrate or extract. While the growing body of evidence in this area is highly 520 appreciated, the question arises how this information can be used to increase the safety of plastic 521 FCMs, because many of the chemicals detected in such screenings do not have any hazard data and 522 cannot be tested one by one. In the future, one solution could be the routine implementation of 523 bioassays to test the safety of migrates and extracts (Groh & Muncke, 2017; Muncke et al., 2023). 524 Alternatively, a shift towards materials that can be safely reused due to their favorable, inert 525 material properties could be a promising option to reduce the impacts of single-use food packaging 526 on the environment and of migrating chemicals on human health. There is an urgent need for 527 establishing suitable analytical methods with low limits of detection to assess the inertness of FCMs, 528 and for including such considerations in FCM and packaging regulations all over the world. 529 Based on these data, we know that many hazardous chemicals have been found in migrates and 530 extracts of plastic FCMs, and we have evidence for a potential increase in migration rates after

prolonged use of some repeat-use plastic FCAs. Importantly, the introduction of unknown and
known hazardous chemicals during plastics recycling is of concern, and we caution stakeholders on

533 this matter.

534 Author Contribution statement

535 This overview review was conceptualized by BG and JM. Literature screening and data extraction

536 was performed by BG and DP. Data were processed by LP. The original draft manuscript was written

- 537 by BG and JM. All authors provided review and constructive feedback and approved the final
- 538 version.

539 Conflict of Interest statement

- 540 The authors have no conflict of interest to report. BG, LP and JM are employees of the Food
- 541 Packaging Forum Foundation (FPF), and DP was paid as consultant by the FPF for this work. The
- 542 authors were not restricted in any way to plan and execute this work.

543 Data Availability statement

- 544 The most recent update of the FCCmigex database (version 2, release date: April 11, 2023) is publicly
- 545 available as an interactive dashboard using Microsoft PowerBI under the following open access link
- 546 (https://www.foodpackagingforum.org/fccmigex).

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1098 Table 1. Overview of FCCs that were most frequently detected in migrates and/or extracts of FCMs made of PET (source: FCCmigex), their function and

1099 potential origin, hazard properties of concern, and presence on presence on the Union list of authorized substances (EU 10/2011).

FCC	CAS RN	FCCmigex		Function and	Food contact chemical of	Other/not yet confirmed	Primary literature indicates	Presence on the
				potential origin	concern, according to	hazard properties of	potential concern for*	Union list; SML
		No. of database	No. of	in PET	Zimmermann et al. (2022)	concern ECHA (2023b)		[mg/kg food or
		entries	references					food simulant]
		(all PET/	(all PET/					
		only recycled	only recycled					
		PET)	PET)					
Antimony	7440-36-0	58/11	34/9	Catalyst	No priority hazards	A majority of data	-	Yes; 0.04
					reported	submitters agree this		
						substance is toxic to		
						reproduction		
Di-(2-ethylhexyl)	117-81-7	42/2	31/2	NIAS	CMR	No	-	Yes ¹ ; 1.5
phthalate (DEHP)					EDC			
Dibutyl phthalate	84-74-2	33/3	23/3	NIAS	CMR	Under assessment as PBT	-	Yes ² ; 0.3
(DBP)					EDC			
Acetaldehyde	75-07-0	29/3	18/2	NIAS	CMR	No	-	Yes; 6
				(degradation				
				product)				
Diethyl phthalate	84-66-2	21/2	18/2	NIAS	No priority hazards	Under assessment as EDC	-	No
(DEP)					reported			
Dimethyl	131-11-3	13/2	10/2	NIAS	No priority hazards	No	Immunotoxicity (Chi et al.,	No
phthalate (DMP)					reported		2022); EDC (Mei et al., 2019)	
Decanal	112-31-2	13/2	9/2	NIAS	No priority hazards	No	-	No
					reported			
PET cyclic trimer,	7441-32-9	13/1	10/1	NIAS (reaction	No data available	No data available	No data available	No
1st series				by-product)				

Nonanal 124	4-19-6	12/2	8/2	NIAS	No priority hazards	No	No data available	No
					reported			
Ethylene glycol 107	7-21-1	12/1	9/1	Monomer	CMR	No	-	Yes; 30 (group SML)
Cobalt 744	40-48-4	12/1	8/1	NIAS	CMR	No	-	Yes; 0.05
				(contamination)	STOT			
Limonene 138	8-86-3,	11/5	8/4	NIAS (recycling-	No priority hazards	Very toxic to aquatic life	-	No
isomers 598	89-27-5			related	reported			
				contamination)				
Lead 743	39-92-1	11/3	9/3	NIAS	CMR	No	-	No; ND
				(contamination)	STOT			
2,4-di-tert- 96-	-76-4	11/1	9/1	NIAS	No priority hazards	Under assessment as EDC	-	No
butylphenol (2,4-				(degradation	reported			
DTBP)				product of				
				antioxidants)				
Bisphenol A 80-	-05-7	11/2	8/1	NIAS	CMR	No	-	Yes ³ ; 0.05
(BPA)					EDC			
PET cyclic dimer, 292	278-57-7	11/2	8/1	NIAS (reaction	No data available	No data available	No data available	No
2 nd series				by-product)				
Terephthalic acid 100	0-21-0	10/0	9/0	Monomer	No priority hazards	No	Obesogenic properties	Yes; 7.5 (group SML)
					reported		(Molonia et al., 2022)	
PET cyclic trimer, 873	3422-64-	10/1	7/1	NIAS (reaction	No data available	No data available	No data available	No
2 nd series 1				by-product)				
PET cyclic dimer, 161	104-98-6	10/1	4/1	NIAS (reaction	No data available	No data available	No data available	No
3 rd series				by-product)				
Diisobutyl 84-	-69-5	9/2	8/2	NIAS	CMR	Some data submitters	-	No
phthalate (DiBP)					EDC	indicate they consider this		
						substance as PBT		
Cadmium 744	40-43-9	9/3	7/3	NIAS	CMR	No	-	No; ND (LOD 0.002)
				(contamination)	STOT			
				1	1			

2-Methyl-1,3-	497-26-7	9/3	5/2	NIAS (reaction	No priority hazards	No	No data available	No
dioxolane				by-product)	reported			

1100 Abbreviations: SML – specific migration limit, NIAS – non-intentionally added substance; CMR – carcinogenic, mutagenic or toxic to reproduction, STOT –

1101 specific target organ toxicity, EDC – endocrine disrupting chemical, PBT – persistent, bioaccumulative and toxic, vPvB – very persistent, very

1102 bioaccumulative, vPvM – very persistent, very mobile, ND – the substance shall not migrate in detectable quantities, LOD – level of detection.

*Primary literature was only consulted when no priority hazards were assigned according to Zimmermann et al. (2022) or no ongoing assessments were
 reported by ECHA (2023b).

¹Only to be used as: (a) plasticizer in repeated use materials and articles contacting non-fatty foods; (b) technical support agent in polyolefins in

1106 concentrations up to 0,1 % in the final product. ²Only to be used as: (a) plasticizer in repeated use materials and articles contacting non-fatty foods; (b)

1107 technical support agent in polyolefins in concentrations up to 0,05 % in the final product. ³Not to be used for the manufacture of PC infant feeding bottles

and PC drinking cups or bottles which, due to their spill proof characteristics, are intended for infants and young children.

1109 Table 2. Overview of FCCs that were most frequently detected in migrates and/or extract of repeat-use plastic FCAs (source: FCCmigex), their function and

1110 potential origin, hazard properties of concern and presence on the Union list of authorized substances (EU 10/2011).

Polymer	Dlymer FCC CAS RN FCCmigex Fr		Function and potential	Food contact chemical	Other/not yet	Primary literature	Presence on the		
type					origin in PET	of concern, according	confirmed hazard	indicates potential	Union list; SML
			No. of	No. of		to Zimmermann et al.	properties of concern	concern for*	[mg/kg food or
			database	references		(2022)	ECHA (2023b)		food simulant]
			entries	Terenetes					
			chuncs						
PA	4,4'-methylene-	101-77-9	11	11	NIAS (potential	CMR	No	-	No ¹ ;
	dianiline				contamination from	STOT			ND (LOD 0.002)
					azodyes)				
	Aniline	62-53-3	12	12	NIAS (potential	CMR	No	-	No ¹ ;
					contamination from	STOT			ND (group SML
					azodyes)				0.01)
	PA cyclic oligomers	see Table 3	91	8	Reaction by-products	No data available	No data available	No data available	No
	Caprolactam	105-60-2	7	5	Monomer	No priority hazards	No	High aquatic mobility	Yes; 15
						reported		and concern for toxicity	
								(Montes et al., 2022)	
PP	2,4-DTBP	96-76-4	13	10	NIAS (degradation	No priority hazards	Under assessment as	-	No
					product of phosphite	reported	EDC		
					antioxidants)				
	2,6-di-tert-	719-22-2	9	6	NIAS (degradation	No priority hazards	No	Carcinogenicity (Cui et	No
	butylbenzoquinone				product of sterically	reported		al., 2022)	
	(2,6-DTBQ)				hindered phenol				
					antioxidants)				
	Silver	7440-22-4	12	5	Active substance	No priority hazards	Under assessment as	-	No
						reported	EDC;		

							some data submitters		
							indicate they consider		
							this substance as toxic to		
							reproduction		
	DBP	84-74-2	9	8	Technical support agent	CMR	Under assessment as	-	Yes ² ; 0.3
						EDC	РВТ		
	DiBP	84-69-5	5	5	NIAS	CMR	Some data submitters	-	No
						EDC	indicate they consider		
							this substance as PBT		
	ВРА	80-05-7	5	5	NIAS	CMR	No	-	Yes ³ ; 0.05
						EDC			
	Irgafos 168	31570-04-4	8	7	Plastic additive	No priority hazards	Under assessment as	-	Yes; no SML
						reported	РВТ		
	Irganox 1010	6683-19-8	6	4	Plastic additive	No priority hazards	No	No data available	Yes; no SML
						reported			
	Irganox 1076	2082-79-3	4	4	Plastic additive	No priority hazards	No	No data available	Yes; 6
						reported			
PC	ВРА	80-05-7	46	38	Monomer	CMR	No	-	Yes ³ ; 0.05
						EDC			
MelRes	Melamine	108-78-1	26	23	Monomer	STOT	Under assessment as	-	Yes; 2.5
						PMT, vPvM	PBT and EDC		
1	Formaldehyde	50-00-0	18	17	Monomer	CMR	No	-	Yes; 15 (group
									SML)

1111 Abbreviations: SML – specific migration limit, PA – polyamide, PP – polypropylene, PC – polycarbonate, PAA – primary aromatic amine, NIAS – non-

1112 intentionally added substance; CMR – carcinogenic, mutagenic or toxic to reproduction, STOT – specific target organ toxicity, EDC – endocrine disrupting

1113 chemical, PBT – persistent, bioaccumulative and toxic, vPvM – very persistent, very mobile, ND – the substance shall not migrate in detectable quantities,

1114 LOD – level of detection.

- *Primary literature was only consulted when no priority hazards were assigned according to (Zimmermann et al., 2022) or no ongoing assessments were
 reported by (ECHA, 2023b).
- ¹¹¹⁷ ¹"ND" if primary aromatic amine on REACH Annex XVII (detection limit 0.02 mg/kg); if not listed: 0.01 mg/kg (group SML). ²Only to be used as: (a) plasticizer
- 1118 in repeated use materials and articles contacting non-fatty foods; (b) technical support agent in polyolefins in concentrations up to 0.05 % in the final
- 1119 product. ³Not to be used for the manufacture of PC infant feeding bottles and PC drinking cups or bottles which, due to their spill proof characteristics, are
- 1120 intended for infants and young children.

1121 Table 3. Polyamide (PA) monomers and cyclic oligomers in extracts and migrates of repeat-use FCAs made of PA. Cyclic oligomers are reaction by-products

1122 formed during the manufacture of PA 6 and PA 6,6.

FCC		CAS RN	FCCmigex	Presence on the Union list; SML	
			No. of database entries	No. of references	[mg/kg food or food simulant]
PA 6	Caprolactam	105-60-2	7	5	Yes; 15
cyclic monomer					
PA 6	1,8-diazacyclotetradecane-2,9-dione	56403-09-9	9	5	No
cyclic dimer					
PA 6	1,8,15-triazacycloheneicosane-2,9,16-trione	56403-08-8	11	7	No
cyclic trimer					
PA 6	1,8,15,22-tetraazacyclooctacosane-2,9,16,23-tetrone	5834-63-9	10	6	No
cyclic tetramer					
PA 6	1,8,15,22,29-pentaazacyclopentatriacontane-2,9,16,23,30-pentone	864-90-4	10	6	No
cyclic pentamer					
PA 6	1,8,15,22,29,36-hexaazacyclodotetracontane-2,9,16,23,30,37-	865-14-5	10	7	No
cyclic hexamer	hexone				
PA 6	1,8,15,22,29,36,43-heptaazacyclononatetracontane-	16056-00-1	4	3	No
cyclic heptamer	2,9,16,23,30,37,44-heptone				
PA 6	1,8,15,22,29,36,43,50-octaazacyclohexapentacontane-	16093-69-9	2	2	No
cyclic octamer	2,9,16,23,30,37,44,51-octone				
PA 6	1,8,15,22,29,36,43,50,57-nonaazacyclotrihexacontane-	50694-79-6	1	1	No
cyclic nonamer	2,9,16,23,30,37,44,51,58-nonone				
PA 6,6	Hexamethyldiamine	124-09-4	0	0	Yes; 2.4
linear monomer					
PA 6,6	Adipic acid	124-04-9	0	0	Yes; no SML
linear monomer					
PA 6,6	1,8-diazacyclotetradecane-2,7-dione	4266-66-4	12	8	No
'cyclic monomer'					

PA 6,6	1,8,15,22-tetraazacyclooctacosane-2,7,16,21-tetrone	4238-35-1	11	7	No
cyclic dimer					
PA 6,6	1,8,15,22,29,36-hexaazacyclodotetracontane-2,7,16,21,30,35-	4174-07-6	10	7	No
cyclic trimer	hexone				
PA 6,6	1,8,15,22,29,36,43,50-octaazacyclohexapentacontane-	4266-65-3	1	1	No
cyclic tetramer	2,7,16,21,30,35,44,49-octone				

1124 Figure captions

- 1125 Figure 1. Aggregated numbers from the FCCmigex database on FCMs made of recycled and
- 1126 virgin/unspecified PET. Numbers of references, FCCs, and FCCmigex database entries are shown in
- 1127 blue, yellow, and green, respectively. FCCs that were detected only once in any of the PET samples
- are shown in light yellow. Filter applied in the FCCmigex: Detection yes.



1129

- 1131 Figure 2. Number of FCCmigex database entries for eleven categories of plastic FCMs. The plastic
- 1132 FCMs are divided into nine different polymers (PE, PP, PET, PS, PVC, PA, PC, MelRes, and PU) and
- 1133 two other categories ("multilayer plastics" and "plastics, non-specified and others"). Each bar
- displays the number of database entries for single-use FCAs (blue), repeat-use FCAs (yellow), and
- 1135 FCAs that were not specified (green). The data labels show the percentage of repeat-use FCAs for
- each category. Filter applied in the FCCmigex: Detection yes.



1137

- 1139 Figure 3. Aggregated numbers from the FCCmigex database on repeat-use plastic FCAs by polymer
- 1140 type (polyamide (PA); polypropylene (PP); polycarbonate (PC); melamine resin (MelRes), plastic,
- 1141 other/non-specified). Numbers of references, FCCs, and FCCmigex database entries are shown in
- 1142 blue, yellow, and green, respectively. Filters applied in the FCCmigex: Detection yes, FCA repeat-
- use. For example, for PA, the FCCmigex contains 27 references with 120 FCCs detected and results
- 1144 from 277 experimental findings.



References / FCCs / FCCmigex entries

1145

- 1147 Figure 4. Relative frequency of FCCmigex database entries per FCC for four repeat-use plastic FCAs
- 1148 by polymer type (polyamide (PA); polypropylene (PP); polycarbonate (PC); melamine resin (MelRes)).
- 1149 Function and potential origin of the most frequently detected FCCs were coded by colors: red –
- restricted substances, yellow reaction by-products, blue monomers, green authorized plastic
- additives, light green degradation products of antioxidants (NIAS), gray not authorized for plastic
- 1152 FCMs in the EU. Filters applied in the FCCmigex database: Detection yes, FCA repeat-use.



- 1155 Figure 5. Evidence for chemical migration from melamine resin FCAs into foods and food simulants
- 1156 represented by number of publications by year and important dates related to melamine and food
- 1157 safety.

